

## DRAFT PRESIDENTIAL ORDER

**G.S.R. 820(E).**— In exercise of the powers conferred by clauses (1) and (2) of article 371D of the Constitution and in supersession of the notification under G.S.R. 524 (E) dated 18<sup>th</sup> October, 1975 the President hereby makes, with respect to the State of Andhra Pradesh, the following Order, namely:-

**1. Short Title, extent and Commencement.**—(1) This Order may be called the Andhra Pradesh Public Employment (Organisation of Local Cadres and Regulation of Direct Recruitment) Order, 2021.

(2) It extends to the whole of the State of Andhra Pradesh.

(3) It shall come into force at once.

**2. Interpretation.**— (1) In this Order, unless the context otherwise requires,-

(a) **“Direct Recruitment”** includes recruitment made on a temporary basis but does not include recruitment made in pursuance of any scheme approved by the State Government providing for the regularization of the services of persons holding posts on a temporary basis before the commencement of this Order;

(b) **“District”** means a revenue district for all the departments as specified in the schedule;

(c) **“Local Area”** in relation to any local cadre, means the local area specified in paragraph 6 for direct recruitment to posts in such local cadre;

(d) **“Local Authority”** does not include any local authority which is not subject to the control of the State Government;

(e) **“Local Cadre”** means any local cadre of posts under the State Government organized in pursuance of paragraph 3, or constituted otherwise for any part of the State;

(f) **“Local Candidate”** in relation to any local area, means a candidate who qualifies under paragraph 7 as a local candidate in relation to such local area;

(g) **“Multi-Zone”** means the multi-zones specified in the Schedule comprising the territories mentioned therein;

(h) **“Schedule”** means the Schedule appended to this Order;

(i) **“Special Office or Establishment”** means an Office or Establishment notified as such by the State Government;

(j) **“State”** means the State of Andhra Pradesh;

(k) **“State Government”** means the Government of Andhra Pradesh;

(l) **“State-Level Office or Institution”** means an office or institution serving, or the jurisdiction of which extends to, the State as a whole and notified as such by the State Government; and

(m) **“Zone”** means a zone specified in the Schedule comprising the territories mentioned therein.

(2) The General Clauses Act, 1897 (10 of 1897) applies for the interpretation of this Order as it applies for the interpretation of a Central Act.

**3. Organization of Local cadres.**—(1) The State Government shall, within a period of thirty-six months from the commencement of this Order, organize classes of posts in the civil services of, and classes of civil posts under the State into various local cadres for different parts of the State to the extent and in the manner, hereinafter provided:

Provided that, notwithstanding the expiration of the said period, the President may by order, require the State Government, whenever he considers it expedient to do so, to organize any classes of posts in the civil services of and classes of civil posts under the State into different local cadres or different parts of the State.

(2) The posts belonging to the category of Junior Assistant and each of the other categories equivalent to or lower than that of a Junior Assistant in each department in each district shall be organized into separate cadre.

**Explanation.**—For the purposes of this sub-paragraph, sub-paragraph (1) of paragraph 6 and sub-paragraph (1) of paragraph 8, a category shall be deemed to be equivalent to or lower than that of a Junior Assistant if the minimum of the scale of pay of a post belonging to that category or where the post carries a fixed pay, such fixed pay is equal to or lower than the minimum of the scale of pay of a Junior Assistant.

(3) The posts belonging to each category above the category of Junior Assistant and up to and inclusive of the category of Superintendent and each of the other equivalent categories in each department in each Zone shall be organized into a separate cadre.

**Explanation.**—For the purposes of this sub-paragraph, sub-paragraph (2) of paragraph 6 and sub-paragraph (2) of paragraph 8, a category shall be deemed to be equivalent to or lower than that of a Superintendent if the minimum of the scale of pay of a post belonging to that category or where the post carries a fixed pay, such fixed pay is equal to or lower than the minimum of the scale of pay of a Superintendent.

(4) The posts belonging to each category above the category of Superintendent and up to and inclusive of the category of Deputy Collector and each of the other equivalent categories in each department in each Multi-Zone shall be organized into a separate cadre.

**Explanation.**—For the purposes of this sub-paragraph, sub-paragraph (3) of paragraph 6 and sub-paragraph (3) of paragraph 8, a category shall be deemed to be equivalent to or lower than that of a Deputy Collector if the minimum of the scale of pay of a post belonging to that category or where the post carries a fixed pay, such fixed pay is equal to or lower than the minimum of the scale of pay of a Deputy Collector.

(5) In organizing a separate cadre in respect of any category of posts in any department for any part of the State, nothing in this Order shall be deemed to prevent the State Government from organizing or continuing more than one cadre in respect of such category in such department for such part of the State.

(6) Where the State Government is satisfied that it is not practicable or expedient to organize local cadres under this paragraph in respect of any category of posts in any department, it may, by notification, make a declaration to that effect and on such declaration the provisions of this paragraph shall not apply to such category of posts.

**4. Allotment of Persons.**—(1) Persons holding posts required to be organized into local cadres shall be allotted to such cadres by the State Government or any officer or authority authorised by it in this behalf in accordance with the principles and procedure hereinafter specified.

(2) In allotting persons to local cadres due regard shall be had to all or any of the following, namely:-

(a) The administrative needs of the posts in the local cadres;

(b) the need for the composition of balanced local cadres with reference to age and seniority groups;

(c) the length of service of the persons concerned in the part of the State for which the local cadre is organized;

(d) knowledge of the persons concerned of the language spoken and the law in force in the part of the State for which the local cadre is organized;

(e) Preference of the persons concerned for allotment to any local cadre, where feasible.

(3) The State Government may, in respect of different departments and different categories of posts, constitute committees to advise on the allotment of persons to local cadres.

(4) Any person aggrieved by an order allotting him to any local cadre may submit a representation to the State Government within a period of sixty days from the date of communication of the order.

(5) The State Government shall on receipt of such representation and after consultation with the appropriate committee constituted under sub-paragraph (3) make such order as it deems fit:

Provided that wherever such an order is likely to result in the change of allotment of any other person, no such order shall be made without giving an opportunity to that other person to make a representation.

(6) Every order passed by the State Government under sub-paragraph (5) shall, subject to the provisions of clause (3) of article 371-D of the Constitution of India, be final.

#### **5. Local Cadres and Recruitment or Appointment of Persons.-**

(1) Each part of the State, for which a local cadre has been organised in respect of any category of posts, shall be a separate unit for purposes of recruitment, appointment, discharge and such other matters as may be specified by the State Government, in respect of that category of posts.

(2) Nothing in this order shall prevent the State Government from making provision for,-

(a) The transfer or appointment by transfer of a person from any local cadre to any office or Establishment to which this Order does not apply, or Vice Versa;

(b) The Transfer of a person from local cadre comprising post in any office or establishment exercising territorial jurisdiction over a part of the State to any other local cadre comprising post in such part or viceversa;

(c) Transfer of a person from one local cadre to another local cadre on a reciprocal basis subject to the condition that the person so transferred shall be assigned seniority in the latter cadre with reference to the date of his transfer to that cadre.

#### **6. Local Areas.-** (1) Each district shall be regarded as a local area,-

- (i) for direct recruitment to posts in any local cadre under the State Government comprising all or any of the posts in any department in the district belonging to the category of a Junior Assistant or to any other category equivalent to or lower than that of a Junior Assistant or to the categories of posts in any department organized into district cadres under sub-paragraph (5) of paragraph 3 by the State Government;

- (ii) For direct recruitment to posts in any cadre under any local authority within that district carrying a scale of pay, the minimum of which does not exceed the minimum of the scale of pay of a Junior Assistant or a fixed pay not exceeding that amount.

(2) Each Zone shall be regarded as a local area,-

(i) For direct recruitment to the posts in any local cadre under the State Government comprising all or any of the posts in any department in that Zone belonging to categories above the category of Junior Assistant and up to and inclusive of the category of Superintendent or to any other equivalent categories in any department or to the categories of posts in any department organized into zonal cadres under sub-paragraph (5) of paragraph 3 by the State Government;

(ii) For direct recruitment to posts in any cadre under any local authority within that zone, carrying a scale of pay, the minimum of which exceeds the minimum of the scale of pay of Junior Assistant but does not exceed the minimum of the scale of pay of Superintendent in Government department.

(3) Each Multi Zone shall be regarded as a Local Area,-

(i) For direct recruitment to the posts in any local cadre under the State Government comprising all or any of the posts in any department in that Multi-Zone belonging to each category above the category of Superintendent and up to and inclusive of the category of Deputy Collector and each of the other equivalent categories in each department;

(ii) For direct recruitment to posts in any cadre under any local authority within that Multi-Zone, carrying a scale of pay, the minimum of which exceeds the minimum of the scale of pay of Superintendent in Government department but does not exceed the minimum of the scale of pay of Deputy Collector in Government department.

**7. Local Candidate.**—(1) A candidate for direct recruitment to any post shall be regarded as a local candidate in relation to a local area,-

(a) In cases where a minimum educational qualification has been prescribed for recruitment to the posts,-

(i) if he has studied in an educational institution or educational institutions in such local area for a period of not less than four consecutive academic years ending with the academic year in which he appeared or, as the case may be, first appeared for the relevant qualifying examination; or

(ii) where during the whole or any part of the four consecutive academic years ending with the academic year in which he appeared or as the case may be first appeared for the relevant qualifying examination he has not studied in any educational institution, if he has resided in that local area for a period of not less than four years immediately preceding the date of commencement of the qualifying examination in which he appeared, or as the case may be, first appeared.

(b) In cases where no minimum educational qualifications has been prescribed for recruitment to the post, if he has resided in that local area for a period of not less than four years immediately preceding the date on which the post is notified for recruitment.

**Explanations.**—For the purpose of this paragraph,-

(i) 'educational institution' means a University or any educational institution recognised by the State Government, a University or other competent authority;

(ii) 'relevant qualifying examination' in relation to a post means,-

(a) the examination, a pass in which is the minimum educational qualification prescribed for the post;

(b) the Seventh Class examination or an examination declared by the State Government to be equivalent to the Seventh Class examination;

whichever is lower;

(iii) in reckoning the consecutive academic years during which a candidate has studied, any period of interruption of his study by reason of his failure to pass any examination shall be disregarded;

(iv) the question, whether any candidate for direct recruitment to any post has resided in any local area shall be determined with reference to the places where the candidate actually resided and not with reference to the residence of his parents or other guardian.

(2) A candidate for direct recruitment to any post who is not regarded as a local candidate under sub-paragraph

(1) in relation to any local area shall,-

(a) in cases where a minimum educational qualification has been prescribed for recruitment to the post,-

(i) if he has studied in educational institutions in the State for a period of not less than seven consecutive academic years ending with the academic year in which he appeared or as the case may be, first appeared for the relevant qualifying examination be regarded as a local candidate in relation to,-

(A) such local area where he has studied for the maximum period out of the said period of seven years; or

(B) where the periods of his study in two or more local areas are equal, such local areas where he has studied last in such equal periods;

(ii) if during the whole or any part of the seven consecutive academic years ending with the academic year in which he appeared or as the case may be first appeared for the relevant qualifying examination, he has not studied in the educational institutions in any local area, but has resided in the State during the whole of the said period of seven years, be regarded as a local candidate in relation to,-

- A. such local area where he has resided for the maximum period out of the said period of seven years; or
- B. where the periods of his residence in two or more local areas are equal, such local area where he has resided last in such equal periods;

(b) in cases where no minimum educational qualification has been prescribed for recruitment to the post, if he has resided in the State for a period of not less than seven years immediately preceding the date on which the post is notified for recruitment, be regarded as a local candidate in relation to,-

- (i) such local area where he has resided for the maximum period out of the said period of seven years; or
- (ii) where the periods of his residence in two or more local areas are equal such local area where he has resided last in such equal periods.

(c) in cases where Visually Handicapped and Hearing Handicapped persons studied in the special schools meant for them, the native place of the parents of such Visually Handicapped and Hearing Handicapped persons.

**8. Reservation in the matter of Direct Recruitment.**—(1) 95 % of the posts to be filled by direct recruitment at any time,-

- (a) In any local cadre under the State Government comprising posts belonging to the category of Junior Assistant or a Category equivalent to or lower than that of Junior Assistant or to the categories of posts in any department organized into district cadres under sub-paragraph (5) of paragraph 3 by the State Government;
- (b) In any cadre under a local authority comprising posts carrying a scale of pay the minimum of which, or a fixed pay which does not exceed the minimum of the scale of pay of a Junior Assistant;

Shall be reserved in favour of local candidates in relation to the local area in respect of such cadre.

(2) 95% of the posts to be filled by direct recruitment at any time,-

- (a) In any local cadre under the State Government comprising all or any of the posts in any department in that Zone belonging to the categories above the category of Junior Assistant and up to and inclusive of the category of Superintendent or to any other equivalent categories in any department or to the categories of posts in any department organized into zonal cadres under sub-paragraph (5) of paragraph 3 by the State Government;
- (b) In any cadre under any local authority within that zone, carrying a scale of pay, the minimum of which exceeds the minimum of the scale of pay of Junior Assistant but does not exceed the minimum of the scale of pay of Superintendent in Government department;

Shall be reserved in favour of local candidates in relation to the local area in respect of such cadre.

(3) 95 % of the posts to be filled by direct recruitment at any time ,-

- (a) In any local cadre under the State Government comprising all or any of the posts in any department in that Multi-Zone belonging to each category above the category of Superintendent and up to and inclusive of the category of Deputy Collector and each of the other equivalent categories in each department; and
- (b) In any cadre under any local authority within that Multi-Zone, carrying a scale of pay, the minimum of which exceeds the minimum of the scale of pay of Superintendent in Government department but does not exceed the minimum of the scale of pay of Deputy Collector in Government department,

shall be reserved in favour of local candidates in relation to the local area of such cadre.

- (4) While determining under this paragraph the number of posts to be reserved in favour of Local candidates any fraction of a post shall be counted as one.
- (5) Notwithstanding anything contained in the foregoing provisions of this paragraph,-  
there shall be at least one post left unreserved out of the posts filled by direct recruitment at any time to any local cadre.

**9. Carry forward of reserved posts.** - If a qualified local candidate in respect of a local area is not available to fill a post reserved or allocated in favour of a local candidate in respect of that local area, such post shall be carried forward for recruitment of a local candidate in respect of that local area for period not exceeding three years:

Provided that pending recruitment of a local candidate, such post may be filled in temporary by borrowing the service of a person holding a post of the same category in any other local cadre or under any other local authority as the case may be.

**10. Power to Authorize issue of Directions.-** (1) The President, may by order, require the State Government to issue such directions as may be necessary or expedient for the purpose of giving effect to this Order to any local authority and such local authority shall comply with such directions.

(2) The State Government may, for the purpose of issuing any direction under sub-paragraph (1) or for satisfying itself that any directions issued under sub-paragraph (1) have been complied with, require by order in writing any local authority to furnish such information, report of particulars as may be specified in the Order and such local authority shall comply with such order.

**11. Order to have over-riding effect.**—The provisions of this Order shall have effect notwithstanding anything contained in any Statute, Ordinance, rule, regulation or other order made before or after the commencement of this Order in respect of direct recruitment to posts under the State Government or any local authority.

**12. Removal of Doubts.-** For the removal of doubts, it is declared that nothing in this Order shall affect the operation of provisions made by the State Government or other competent authority before or after the commencement of this Order in respect of reservation in the matter of appointments to posts in favour of any backward classes of citizens, the Scheduled Castes and the Scheduled Tribes in so far such provisions are not inconsistent with this Order.

**13. Certain appointments and promotions to be provisional.-** Any appointment or promotion made after the commencement of this Order or order made in pursuance of the proviso to sub – paragraph (1) of paragraph 3, as the case may be and before any local cadre has been organized under the provisions of this Order or any order made in pursuance of the provision to paragraph 3, to any post which is required to be included in such cadre shall be provisional and shall, within a period of twelve months after such organization, be reviewed and readjusted in accordance with the provisions of this order.

Explanation.- For the purposes of this paragraph, any local cadre shall be deemed to be organized with the allotment of persons to it under paragraph 4.

**14. Saving.-** Nothing in this Order shall apply to,-

- (a) any post in the Secretariat of the State Government.,
- (b) any post in an office of the Head of a Department;
- (c) any post in a Special Office or Establishment; and
- (d) any post in a State-level office or institution.

#### SCHEDULE

[See Paragraph -(b),(g),(h) and (m) of paragraph 2]

#### FOR ALL DEPARTMENTS

<b>Multi Zone</b>	<b>Zone</b>	<b>Districts</b>
<b>Multi Zone – I</b>	<i>Zone I – Vishakhapatnam</i>	<i>Srikakulam, Vijayanagaram, Visakhapatnam Districts.</i>
	<i>Zone II – Kakinada</i>	<i>East Godavari, West Godavari, Krishna Districts.</i>
<b>Multi Zone – II</b>	<i>Zone III – Guntur</i>	<i>Guntur, Prakasham, Nellore Districts.</i>
	<i>Zone IV – Kadapa</i>	<i>Chittoor, Kadapa, Anantapur, Kurnool Districts.</i>